A NOTE FROM THE EXECUTIVE DIRECTOR:

We believe that our state legislators should act in the interest of the public's health. This belief is more contentious in practice than it may read on paper. Each legislative session, lobbyists representing an array of interests, including both our own as well as those with agendas in conflict with public health, descend upon the capitol to press their respective cases in a context of limited time and finite budget resources. Healthier Colorado fights to make your health a priority in this four-month lawmaking process each year, but that's just one phase of our continuous effort to build and deploy power in service of our mission.

Our legislative scorecard is an instrument of political accountability that influences the ongoing cycle of who represents us in the state legislature and how they behave once they get there. By shining a light on their record, we aim to motivate legislators to act in the interest of the public’s health. By providing the public with this information, we aim to inform the votes they cast for their legislators every other November. By edifying ourselves as an organization with this data, we become better equipped to make fair and strategic decisions about how we deploy our resources in support or opposition to each of the candidates when they stand for election.

We believe that every Coloradan should have the opportunity to live a healthy life, and I am pleased to report that more progress was made in 2019 toward that goal than in any of the past five years in which Healthier Colorado has been engaging the state legislative process. Our highlights include expanding access to healthy food and quality physical education in schools across the state, modernizing how the state addresses our children’s mental health needs, and empowering local communities to take action to steer our kids clear of tobacco and nicotine vaping products. We also passed innovative policies, including the initiation of one of the nation’s first public health insurance options, to provide more Coloradans with access to affordable health care.

In this scorecard, you can review these policies and all 33 pieces of legislation on which we took a position. The information we present includes a summary of each key bill, its legislative process outcome, and a listing of who voted for and against it along the way. Plus, we deliver ratings for each legislator and hand out some well-earned awards.

Happy reading,

Jake Williams
Executive Director
Healthier Colorado
The mission of Healthier Colorado is to ensure all people have the opportunity to live a healthy life. We cannot reach this goal without pro-health policies at the Capitol and elected officials who put the health of Coloradans first. Throughout this scorecard, we recognize several individuals for their leadership and hard work in a number of categories. Our Legislative Leadership Circle features members of the General Assembly who took pro-health votes on each of the 33 bills on which we took a position. Without these lawmakers, many bills would not have crossed the finish line this year.

We must approach health policy holistically to achieve our mission. Health takes on various forms in every community – some legislators may prioritize access to care, while others see tackling social determinants of health as their top priority, and others may seek to address the disparities that exist among different populations. We also believe that being a champion in one of these three categories does not just mean supporting the bill through a vote, but also carrying bills that will better the health of their communities. Fighting for these policies is important and to ensure this work does not go unnoticed, we give additional points to those who sponsored each bill listed in the scorecard. In each of the three categories, Care Access, Bridging the Gap, and Healthy Communities, we recognize the top three scoring members of each party and each chamber.

Finally, legislators are all given points based on their votes, and their sponsorship or co-sponsorship of health policy. The star ranking of each legislator is determined by dividing members into quintiles after ranking members respectively in the House and Senate based on their total percentage of their overall voting and sponsorship records.

Each type of legislative champion in the above categories is key to achieving lasting policy change for a healthier Colorado.
Every Coloradan deserves access to affordable, quality health care. High costs of care, inadequate or no insurance options, and lack of services available in one’s community bar entry to our health system for many patients in need of care. In 2019, legislators pushed to make health care services more available by introducing legislation which reduced insurance premiums, made hospital costs more transparent, put caps on monthly prescription copays, and improved access to behavioral health services. These bills helped ease the entrance into our health care system, encouraging Coloradans to seek care for the health concerns they experience, and in turn, reduce the community-wide economic burden of preventable health issues.

**KEY BILLS**

**HOUSE BILL 19-1001**

### Concerning a Proposal for an Affordable Health Coverage Option

- **Sponsors:** Representatives Dylan Roberts and Marc Catlin and Senator Kerry Donovan
- **Pro-health position:** Support
- **Final Action:** Signed into law, 5/17/19

**Summary:** Across Colorado, many individuals suffer from high health care costs. This is especially true for individuals living in one of the 14 counties where there is only one insurer available for those who purchase on the individual market. This bill provides an opportunity to study options for an affordable, competitive, state-backed option for health care coverage. The study will be used as a roadmap for the state to follow, to provide a health care plan for Coloradans that is obtainable regardless of income level or geographic location.

**SENATE BILL 19-195**

### Concerning Child and Youth Behavioral Health Systems Enhancement

- **Sponsors:** Senators Rhonda Fields and Bob Gardner and Representatives Lois Landgraf and Tracy Kraft-Tharp
- **Pro-health position:** Support
- **Final Action:** Signed into law, 5/16/19

**Summary:** For those ages 10-24 in Colorado, suicide is the number one cause of death. Finding services can be a difficult task for children needing treatment because of the convoluted system set up by various state and local departments. This bill will aid in streamlining access to care to ensure caretakers can navigate the system efficiently and find treatment for children who are struggling.

**HOUSE BILL 19-1004**

### Concerning Hospital Transparency Measures to Analyze Efficacy

- **Sponsors:** Representative Chris Kennedy and Senators Bob Rankin and Dominick Moreno
- **Pro-health position:** Support
- **Final Action:** Signed into law, 3/28/19

**Summary:** Hospitals account for roughly 34 percent of Colorado dollars spent on health care, but policy leaders do not have a clear picture of where those dollars are going. Transparency is the first step in understanding cost-drivers in the health care system, with the ultimate goal of lowering health care costs in the future. This law will shine a light on hospital expenses so we may better understand the full scope of money spent within the health care system.
This year, these 12 legislators stood out from the rest and showed their drive to reduce barriers to care. These elected officials received the highest scores in the Colorado Legislature on supporting crucial pieces of legislation which made care more accessible. They know that making care easier to access is a fundamental way to invest in our future.

TOP SCORES | CARE ACCESS

Senate Democrats
1. Kerry Donovan*
2. Rhonda Fields
3. Joann Ginal

Senate Republicans
1. Bob Gardner*
2. Bob Rankin
3. Kevin Priola

House Democrats
1. Dylan Roberts*
2. Tracy Kraft-Tharp
3. Kyle Mullica

House Republicans
1. Lois Landgraf*
2. Marc Catlin
3. Perry Will

CARE ACCESS BILLS SCORED

HB19-1001 concerning hospital transparency measures to analyze efficacy
HB19-1004 concerning a proposal for an affordable health coverage option
HB19-1010 concerning freestanding emergency department licensure
HB19-1038 concerning dental services for pregnant women on Children’s Basic Health Plan Plus
HB19-1044 concerning advance behavioral health orders treatment
HB19-1160 concerning the creation of a mental health facility pilot program
HB19-1174 concerning out-of-network health care services
HB19-1216 concerning reducing insulin prices
HB19-1233 concerning investments in primary care to reduce health costs
HB19-1320 concerning hospital community benefit accountability and reporting
HB19-1326 concerning rates for senior low-income dental program
SB19-001 concerning expanding medication-assisted treatment pilot program
SB19-005 concerning the importation of prescription drugs from Canada
SB19-195 concerning child and youth behavioral health systems enhancement
SB19-222 concerning individuals at risk of institutionalization
While we strive to ensure every Coloradan has the chance to live a healthy life, there are drastic disparities across the state. Simple factors that one cannot control—where they live, their family’s income level, or their race—form barriers to receiving the opportunities we all deserve. This legislative session, our elected officials introduced legislation to reduce disparities by helping groups that have often faced the most intense obstacles when trying to lead a dignified, fulfilling life. We are extremely proud of many of the historic pieces of legislation this session aimed at increasing opportunity for communities across the state—from lowering premiums in rural Colorado, to ensuring those behind bars can successfully rejoin their communities, to investing in economic development programs in areas that sorely need them.

KEY BILLS

**HOUSE BILL 19-1168**

**Concerning a State Innovation Waiver Reinsurance Program**

*Sponsors:* Representatives Julie McCluskie and Janice Rich and Senators Bob Rankin and Kerry Donovan  
*Pro-health position:* Support  
*Final Action:* Signed into law, 5/17/19  
*Summary:* People living in the mountain region of Colorado have seen their premiums increase by double digits over the last several years. Reinsurance programs help carriers pay high-cost insurance claims to lower overall premiums, particularly for those in rural and high-cost areas of the state. By establishing a reinsurance program, we can give families with the highest premiums immediate relief.

**HOUSE BILL 19-1263**

**Concerning Offense Level for Controlled Substance Possession**

*Sponsors:* Representatives Leslie Herod and Shane Sandridge and Senators Vicki Marble and Pete Lee  
*Pro-health position:* Support  
*Final Action:* Signed into law, 5/28/19  
*Summary:* By reducing all felony simple drug possession crimes to misdemeanors, we can better steer the conversation around addiction toward health care and treatment instead of crime. Drug use and possession are primarily health concerns, and should be treated as such by Colorado courts, and this law is a good first step in treating addiction like the behavioral health issue it is.

**SENATE BILL 19-004**

**Concerning Addressing High-Cost Health Insurance Pilot Program**

*Sponsors:* Senator Kerry Donovan and Representatives Dylan Roberts and Julie McCluskie  
*Pro-health position:* Support  
*Final Action:* Signed into law, 5/17/19  
*Summary:* Colorado prides itself on innovative problem-solving. In Summit County, this innovation produced an idea to bring down the costs of care through a co-op insurance plan. By coming together to negotiate rates with providers and the carriers directly, communities in Summit County should see a decrease in their out-of-pocket costs. This bill will make it possible to recreate this idea throughout the state.
There were a group of key legislators this year who fought to reduce disparities in health care across our state. These elected officials received the highest scores on supporting and leading bills which made health care more equitable, and helped communities which have historically faced the greatest barriers to leading a healthy life.

**TOP SCORES | BRIDGING THE GAP**

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<th>Senate Democrats</th>
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<td>1. Kerry Donovan*</td>
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<td>2. Don Coram</td>
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<td>3. Jeff Bridges</td>
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<th>House Democrats</th>
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<td>1. Julie McCluskie*</td>
<td>1. Matt Soper*</td>
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<td>2. Janice Rich</td>
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<td>3. Barbara McLachlan (tie)</td>
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**BRIDGING THE GAP BILLS SCORED**

- HB19-1052 concerning early childhood development special district
- HB19-1122 concerning Colorado Department of Public Health and Environmental Maternal Mortality Review Committee
- HB19-1168 concerning a State Innovation waiver reinsurance program
- HB19-1225 concerning no monetary bail for certain low-level offenses
- HB19-1226 concerning bond reform
- HB19-1263 concerning offense level for controlled substance possession
- SB19-003 concerning educator loan forgiveness program
- SB19-004 concerning addressing high-cost health insurance pilot program
- SB19-009 concerning financial incentives for rural educators
All of Colorado’s communities deserve the same chance at living a healthy life. Our lawmakers have the power to put the communities throughout our state on equal footing—or to let some communities fall behind. Small lifestyle changes are a crucial part of preventive care, and many bills throughout this session worked to make it easier for Coloradans to make healthy choices. In 2019, we saw bills aimed at increasing access to affordable school lunches, curbing the vaping crisis, and helping prevent death by suicide. By enacting community-wide changes, we can see better health outcomes for our entire state.

**KEY BILLS**

**HOUSE BILL 19-1033**

*Concerning Local Governments’ Ability to Regulate Nicotine Products*

**Sponsors:** Representatives Kerry Tipper and Chris Kennedy and Senators Rhonda Fields and Kevin Priola  
**Pro-health position:** Support  
**Final Action:** Signed into law, 3/28/19  
**Summary:** History has proven that a few policy solutions that, if adopted, keep kids from using tobacco products: licensing; assessing a fee for enforcement; and taxing the products. In Colorado, an old portion of statute penalized cities if they adopted these policies, and until this year, counties did not have the authority to enact these laws at all. This bill removed the statute with the hope that more communities adopt proven policies to keep a harmful and deadly product out of the hands of our children.

**HOUSE BILL 19-1161**

*Concerning a Comprehensive Physical Education Instruction Pilot*

**Sponsors:** Representatives Janet Buckner and Jim Wilson and Senators Nancy Todd and Kevin Priola  
**Pro-health position:** Support  
**Final Action:** Amended into School Finance Act and signed into law, 5/10/19  
**Summary:** Research shows that physical education can provide numerous benefits, beyond just physical fitness. Due to budget restrictions, schools in Colorado are often forced to cut P.E. in favor of academics. This law will provide financial resources to schools looking to adopt a model P.E. program. Schools will also provide data to showcase the benefits that P.E can provide to students ranging from physical well-being, mental health, to academic performance. The data can then be utilized to make the case to provide quality P.E. in all Colorado schools.

**HOUSE BILL 19-1312**

*Concerning School Immunization Requirements*

**Sponsors:** Representative Kyle Mullica and Senators Julie Gonzales and Kevin Priola  
**Pro-health position:** Support  
**Final Action:** Died on the calendar in the State Senate  
**Summary:** Currently in Colorado, less than 89 percent of kindergarten-aged children have received vaccines for diseases like measles, mumps, and rubella — this is well below the national average of 94.3 percent. This lower rate means that Coloradans are not protected through herd immunity, putting people with compromised immune systems and kids who are too young to be vaccinated at risk. This bill looked to improve Colorado’s vaccination rates, so that we could better protect some of the most vulnerable members of our communities against vaccine-preventable diseases.
These key legislators received the highest scores for leading community-wide changes which promote a healthy life. By focusing on preventable care and the bills which inspire healthy lifestyles, we can mitigate long-term health consequences and grow a healthier future.

TOP SCORES | HEALTHY COMMUNITIES

**Senate Democrats**
1. Rhonda Fields*
2. Nancy Todd
3. Kerry Donovan (tie)
3. Joann Ginal (tie)
3. Julie Gonzales (tie)

**Senate Republicans**
1. Kevin Priola*
2. Don Coram (tie)
2. Jack Tate (tie)

**House Democrats**
1. Janet Buckner*
2. Chris Kennedy
3. Dafna Michaelson Jenet

**House Republicans**
1. Jim Wilson*
2. Colin Larson
3. Lois Landgraf (tie)
3. Perry Will (tie)

* pictured

**HEALTHY COMMUNITIES BILLS SCORED**

- **HB19-1033** concerning local governments’ ability to regulate nicotine products
- **HB19-1076** concerning clean indoor air act add e-cigarettes and remove exceptions
- **HB19-1161** concerning a comprehensive physical education instruction pilot
- **HB19-1171** concerning expanding the Child Nutrition School Lunch Protection Act
- **HB19-1224** concerning free menstrual hygiene products in custody
- **HB19-1262** concerning state funding for full day kindergarten
- **HB19-1312** concerning school immunization requirements
- **HB19-1333** concerning cigarette, tobacco, and nicotine products tax
- **SB19-228** concerning substance use disorders prevention measures
HEALTHIER COLORADO’S

2019 Legislative Leadership Circle

These 47 Legislators (that’s almost half of the combined General Assembly!) stood strong and racked up perfect pro-health voting records this year. This means that these legislators voted yes on all the respective health bills we tracked and worked on this legislative session. We thank them for their unfailing advocacy and honor them with membership in our Legislative Leadership Circle.

LEGISLATIVE LEADERSHIP CIRCLE

SENATORS
Lois Court
Kerry Donovan
Steve Fenberg
Rhonda Fields
Mike Foote
Leroy Garcia
Joann Ginal
Julie Gonzales
Pete Lee
Dominick Moreno
Brittany Pettersen
Robert Rodriguez
Nancy Todd
Angela Williams

REPRESENTATIVES
Jeni Arndt
KC Becker
Adrienne Benavidez
Shannon Bird
Janet Buckner
Yadira Caraveo
James Coleman
Lisa Cutter
Monica Duran
Daneya Esgar
Tony Exum
Meg Froelich
Rochelle Galindo
Alec Garnett
Serena Gonzales-Gutierrez
Matt Gray
Chris Hansen
Leslie Herod
Edie Hooton
Dominique Jackson
Sonya Jaquez Lewis
Chris Kennedy
Cathy Kipp
Susan Lontine
Julie McCluskie
Dafna Michaelson Jenet
Kyle Mullica
Dylan Roberts
Jonathan Singer
Emily Sirota
Tom Sullivan
Kerry Tipper
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Healthier Colorado was present for the creation of the policy, spent significant time and resources on this priority campaign, and was deeply involved in the strategy of achieving the sought policy change.

**Tier 1**
- HB19-1004 concerning a proposal for an affordable health coverage option
- HB19-1033 concerning local governments’ ability to regulate nicotine products
- HB19-1161 concerning a comprehensive physical education instruction pilot
- HB19-1168 concerning a State Innovation waiver reinsurance program
- HB19-1333 concerning cigarette, tobacco, and nicotine products tax
- SB19-004 concerning addressing high-cost health insurance pilot program
- SB19-195 concerning child and youth behavioral health systems enhancement

Healthier Colorado opted to institutionally support this campaign, but are not intimately involved in the strategy and/or creation of the policy.

**Tier 2**
- HB19-1001 concerning hospital transparency measures to analyze efficacy
- HB19-1010 concerning freestanding emergency department licensure
- HB19-1038 concerning dental services for pregnant women on Children’s Basic Health Plan Plus
- HB19-1044 concerning advance behavioral health orders treatment
- HB19-1052 concerning early childhood development special district
- HB19-1076 concerning clean indoor air act add e-cigarettes and remove exceptions
- HB19-1171 concerning expanding the child nutrition school lunch protection act
- HB19-1216 concerning reducing insulin prices
- HB19-1312 concerning school immunization requirements
- SB19-005 concerning the importation of prescription drugs from Canada

Healthier Colorado made a nominal endorsement of a campaign or spent a brief amount of time advancing the policy.

**Tier 3**
- HB19-1122 concerning Colorado Department of Public Health and Environmental Maternal Mortality Review Committee
- HB19-1160 concerning the creation of a mental health facility pilot program
- HB19-1174 concerning out-of-network health care services
- HB19-1224 concerning free menstrual hygiene products in custody
- HB19-1225 concerning no monetary bail for certain low-level offenses
- HB19-1226 concerning bond reform
- HB19-1233 concerning investments in primary care to reduce health costs
- HB19-1262 concerning state funding for full day kindergarten
- HB19-1263 concerning offense level for controlled substance possession
- HB19-1320 concerning hospital community benefit accountability and reporting
- HB19-1326 concerning rates for senior low-income dental program
- SB19-001 concerning expanding medication-assisted treatment pilot program
- SB19-003 concerning educator loan forgiveness program
- SB19-009 concerning financial incentives for rural educators
- SB19-222 concerning individuals at risk of institutionalization
- SB19-228 concerning substance use disorders prevention measures

Footnotes

1. Total stars were awarded to Senators based on dividing members into quintiles after ranking members 1-35 based on total percent of their overall voting and sponsorship record.
2. Total stars were awarded to Representatives by dividing members into quintiles after ranking members 1-65 based on total percent of their overall voting and sponsorship record.
3. Methodology for awarding points:
   a. Only votes with a recorded third reading were scored for the entire General Assembly.
   b. Points for sponsorships are included regardless of a third reading vote taking place.
   c. Sponsorship of Healthier Colorado tier 1 bill +3 points.
   d. Sponsorship of Healthier Colorado tier 2 bill +1 point.
   e. Sponsorship of Healthier Colorado tier 3 bill +0.333 points.
   f. Voting aligned with Healthier Colorado position +0.333 points.
   g. Votes against Healthier Colorado's position resulted in no points awarded.
   h. Votes occurring when legislators were excused or absent were not included in final score.

* The full Senate did not vote on this bill. In the Senate, only sponsorship points were awarded for these bill.
EVERY COLORADAN
SHOULD HAVE A FAIR CHANCE
AT LIVING A HEALTHY LIFE.

NOW YOU KNOW
THE SCORE.

Take action at healthiercolorado.org